Subcommittee on Permits, New Source Review and Toxics Integration Meeting

April 7, 2005

Title V Implementation Experience Task Force

- Reminder: Purpose of Task Force
 - Answer Two Questions
 - How well is the title V program performing?
 - What elements of the program are working well/poorly?
 - Reflect real world experience, examples
 - Report to CAAAC reflecting all views
 - Possible recommendations
- Task Force has set a goal to complete report by end of 2005

Title V Implementation Experience Task Force

- Where Process Stands
 - 18-member task force
 - Public Outreach Completed March 31
 - Public Meetings/Conference Calls
 - Written Comments (docket OAR-2005-0075)
 - Regular task force meetings/calls ongoing
 - Prioritizing and discussing key topics
 - Very constructive participation
 - Next face-to-face meeting in May

Title V Implementation Experience Task Force

- Issues for Discussion and Potential Inclusion in Report
 - Compliance Certifications & Compliance Schedules
 - Deviation Reporting
 - Public Notice/Public Access to Documents Throughout Process
 - Public Hearings
 - Responses to Public Comments on Draft Permits
 - Permit Revisions/Flexible Permits
 - EPA's Permit Review Role
 - Petitions and Appeals of Permits
 - Incorporation of Applicable Requirements (e.g., MACT, SIP gap, old NSR, Insignificant Emissions Units, etc.)
 - Startup, Shutdown, and Malfunction issues
 - Statement of Basis
 - Monitoring
 - Program Costs and Benefits

IG Report on Title V Implementation

- EPA's IG issued report March 9, 2005
 - "Substantial Changes Needed in Implementation and Oversight of Title V Permits If Program Goals Are to be Fully Realized" (2005-P-00010)
- Based on review of permit documents and interviews with EPA and States, the IG identified concerns with 5 key aspects:
 - 1. Permit Clarity
 - Statements of Basis
 - 3. Monitoring Provisions
 - 4. Annual Compliance Certifications
 - 5. Practical Enforceability

IG Report on Title V Implementation (Cont.)

- Report focused on EPA Oversight Role
 - Oversight has led to some improvements
 - EPA must do more
- Recommendations:
 - Issue national guidance/rulemaking: periodic monitoring, compliance certifications, intermittent/continuous compliance, statements of basis, order of sanctions
 - Assist public in locating guidance
 - Review monitoring in underlying SIP rules
 - Work with State/locals to improve permit clarity (conciseness, minimize IBR, clear citations, etc).
 - Review permits and permit programs
 - Continue program evaluations on 5 year cycle
 - Review monitoring in permits; assure practical enforceability
 - Increase review of CAM, MACT incorporation, permit clarity
 - Streamline petition process
 - Form a stakeholder advisory group, possibly working with CAAAC

Permit Issuance Data (as of 12/31/04)

- 95 percent of permits have been issued
 - 16,566 permits for 17,404 sources
 - Figure rises to 98 percent if the 17,784 synthetic minor sources are included in totals
- 25 percent of renewals have been issued
 - 2210 renewals issued, 8697 were due

ANPR on Monitoring

- ANPR signed 2/16/05
- Asks for comment on:
 - What are the potential monitoring inadequacies in Federal (pre-1990) and State rules?
 - Some example categories of potential inadequacy given
 - Opportunity to identify or describe other categories
 - Why is the such monitoring potentially inadequate?
 - What would be adequate? What improvements should be made?
 - How, programmatically, should these improvements be made?
 - Is opacity effective for determining compliance with PM limits in pre-1990 NSPS/NESHAP? Other effective approaches?
- Comment period will be extended by 60 days (to 6/17/05)

Exemption of Area Sources from Title V (Parts 70 &71)

- Proposal published 3/25/05
- Comment period closes 5/24/05

Proposed Exempt Source Categories:

- Chromium Electroplaters 5,000
- Dry Cleaners 30,000
- EO Sterilizers 40
- Solvent Degreasers 3,800
- Sec. Aluminum 2,700

Title V Area Source Exemptions (Continued)

- Proposed No Exemption for Secondary Lead NESHAP
 - EPA could change its mind if we receive enough information
- Sources Now Subject to Permitting but Expect Final Rule Before Applications Due (Probably August)
- Exempt from Title V Only (Not MACT)
- Does not apply to Major Sources

WESTAR PSD Increment Project

- New Framework
 - Encourage State tracking of increment consumption and cumulative impact on AQRV protection
- Technical issues
 - Increment Modeling
 - Tiered approach
 - Short term (3-hour, 24-hour) modeling
 - Calculation of increment consumption
 - Emission inventories
 - Short term emissions (3-hour, 24-hour)
 - Baseline emission estimates
- Possible recommendations after May Meeting of WESTAR Board